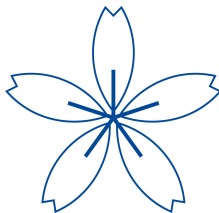


# Discussion on Shepherd and You “Legislative Capture? Career Concerns, Revolving Doors, and Policy Biases”

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Labor (and capital?) intensive data collection

- I admire the authors' huge efforts
- Manually or by text analysis?

Even stylized facts (Table 1) are informative

- I myself study legislators' staffers in Japan
  - Turnover (U.S. 30%, Japan 30%)
  - Female (U.S. 50%, Japan 10%)

Interesting empirical regularity: hiring congressional staff who become lobbyists in the future leads to

- Higher Legislative Effectiveness Score
- Sponsoring more bills in health and commerce, less in law and crime, social welfare
- granting more access to lobbying firms

# Endogeneity

Main regression:  $y_{it} \leftarrow \text{Lobbyist Staff}_{it}$

$$y_{it} = \alpha_i + \alpha_t + \beta \text{Lobbyist Staff}_{it} + \gamma X_{it} + \epsilon_{it}$$

Endogeneity or post-treatment:  $y_{it} \rightarrow \text{Lobbyist Staff}_{it}$

$$\text{Lobbyist Staff}_{it} = \delta \epsilon_{it} + \omega_{it} \quad \text{where } \delta \neq 0$$

Solution 1: Finding an instrument (which I do not come up with, though)

$$\text{Instrument}_{it} = 0 \cdot \epsilon_{it} + \omega_{it}$$

$$\text{Lobbyist Staff}_{it} = \tilde{\alpha}_i + \tilde{\alpha}_t + \psi \text{Instrument}_{it} + \tilde{\gamma} X_{it} + \tilde{\epsilon}_{it}$$

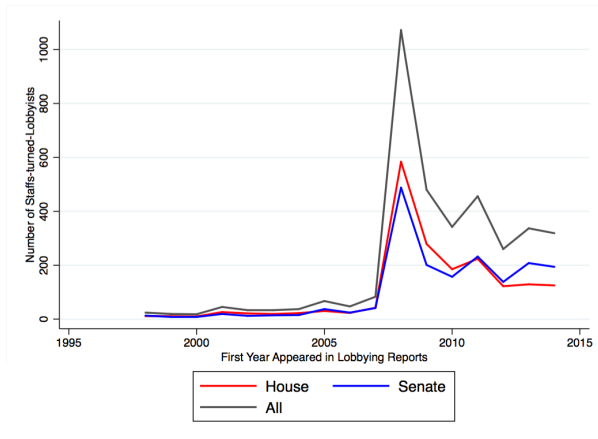
$$y_{it} = \alpha_i + \alpha_t + \beta \widehat{\text{Lobbyist Staff}}_{it} + \gamma X_{it} + \epsilon_{it}$$

Solution 2: Reframing the question

- Are lobbying firms more likely to hire staffers from the more legislatively productive Congress members? (survival analysis?)

$$\text{Lobbyist Staff}_{i,t+1} = \check{\alpha}_i + \check{\alpha}_t + \nu y_{it} + \check{\gamma} X_{it} + \check{\epsilon}_{it}$$

Figure 2: Number of Congressional Staffers-Turned-Lobbyists, 1998 - 2014



# Another Problem of Using Post-treatment

## Why?

- Author: tougher regulations on revolving-door lobbyists around 2008
  - ① Honest Leadership and Open Government Act
  - ② Executive Order: Ethics Commitments by Executive Branch Personnel
- My conjecture
  - According to the authors' explanation, ex-staff-turned lobbyists should decrease in number after 2009 more than they did before/after 2008
  - Rather, it may take years for staffers to turn to be lobbyists
    - Staffers in 2001 becomes lobbyists not before 2007 but after 2008

## Data source

- a list of staffers: 2001–2012
- a list of lobbyists: 1998–2014

## My warning

- If a staffer serves before 2012 but turns to be a lobbyist after 2015, the staffer is not classified as future lobbyist
- Furthermore, probably, staffers in 2007–2012 are less likely to be labeled as future lobbyists than staffers in 2001–2006

It is also endogenous (or post-treatment) whether staffers face the last term.

- When staffers succeed in legislative activities, they might be more likely to leave Congress for lobbyist industry

Fukumoto and Matsuo (2015, *LSQ*)

- Last term for a legislator?
- Pre-treatment: prospective candidacy in the beginning of the legislative session

⇒ e.g., The number of years staffers serve?

# Two Theories, Equivalent Observation

Lobbyist staffers increase legislative productivity.

- 1 Regulatory capture
- 2 Regulatory schooling

Unfortunately, the results do not speak to any theories.

If the exact lobbying firm which a staffer helps hires the staffer, is the regulatory capture theory more plausible than the regulatory schooling theory?

- It seems the present study does not distinguish lobbying firms.
- c.f. p. 24.
  - “whether a staffer gave more access to the lobbying firm that became her future employer”
  - “not just the total number of contacts given to all lobbying firms present in the data”

Equation 2 seems to be misleading (where  $j$  refers to committee)

$$y_{ijt} = \alpha_j + \alpha_t + \beta \text{Lobbyist Staff}_{it} + \gamma X_{it} + \epsilon_{ijt}$$

It turns out the unit of observations is still member ( $i$ )  $\times$  congress ( $t$ ):

$$y_{it} = \alpha_{j(i)} + \alpha_t + \beta \text{Lobbyist Staff}_{it} + \gamma X_{it} + \epsilon_{it}$$

Considering that member fixed effects ( $\alpha_i$ ) should include committee fixed effect ( $\alpha_{j(i)}$ ), we do not have to change Equation 1 in the first place:

$$y_{it} = \alpha_i + \alpha_t + \beta \text{Lobbyist Staff}_{it} + \gamma X_{it} + \epsilon_{it}$$

The same caveat holds for Equation 3, too:

$$y_{ijt} = \alpha_t + \beta \text{Lobbyist Staff}_{it} + \gamma X_{it} + \epsilon_{ijt}$$

Why not  $\alpha_{j(i)}$  or  $\alpha_i$ ?



# Minor Comments

- Even the coefficients of non lobbyist staffer variables (eg., their numbers) do not have causal interpretation
- You may analyze separately
  - ① personal staffers
  - ② committee staffers
    - Both groups may behave differently
    - Their codings are not necessarily equivalent to each other
- I'm afraid introduction is a bit long
  - some sentences appear a few times through the text